| STATE OF SOUTH CAROLINA (Caption of Case) Generic Proceeding to Explore A Formal Request for Proposal For Utilities that are Considering Alternatives for Adding Generating Capacity | | |) BEFORE THE) PUBLIC SERVICE COMMISSION) OF SOUTH CAROLINA)) COVER SHEET)) DOCKET) NUMBER: 2005 - 191 - E | | |
|---|----------------|----------------------------|--|--------------------|-----------------------------------|
| (Please type or print | • | | | | |
| Submitted by: | | | SC Bar Number: Telephone: | | |
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| ☐ Emergency R ☐ Other: ☐ INDUSTRY (C | check one) | | or item to be placed | | 's Agenda expeditiously |
| | | <u>_</u> | | | |
| ☐ Electric ☐ Electric/Gas | | ☐ Affidavit ☐ Agreement | ☐ Letter ☐ Memorandur | n | Request Request for Certificatio |
| ☐ Electric/Telecommunications | | Answer | ☐ Motion | •• | Request for Investigation |
| Electric/Water | | Appellate Review | Objection | | Resale Agreement |
| Electric/Water/Telecom. | | ☐ Application | Petition | | Resale Amendment |
| Electric/Water/Sewer | | ☐ Brief | _ | Reconsideration | Reservation Letter |
| Gas | | Certificate | Petition for R | Rulemaking | Response |
| Railroad | | Comments | Petition for Ru | ale to Show Cause | Response to Discovery |
| Sewer | | ☐ Complaint | Petition to In | tervene | Return to Petition |
| ☐ Telecommunications | | Consent Order | Petition to Inte | ervene Out of Time | ☐ Stipulation |
| ☐ Transportation | | Discovery | Prefiled Test | imony | Subpoena |
| Water | | □ Exhibit | Promotion | | ☐ Tariff |
| ☐ Water/Sewer | | Expedited Consideratio | n Proposed Ord | der | Other: |
| Administrative Matter | | Interconnection Agreemen | nt Protest | | |
| Other: | | Interconnection Amendme | ent Dublisher's A | .ffidavit | |
| | | Late-Filed Exhibit | Report | | |

Haynsworth Sinkler Boyd, PA.

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September 24, 2007

VIA E-FILING AND HAND DELIVERY

Mr. Charles L. A. Terreni Chief Clerk and Administrator Public Service Commission of SC 100 Executive Center, Suite 100 Columbia, South Carolina 29210

Re: Generic Proceeding To Explore a Formal Request for Proposal For Utilities That Are

Considering Alternatives For Adding Generating Capacity

Docket No.: 2005-191-E

Dear Mr. Terreni:

Enclosed is an original and one (1) copy of SCE&G'S PETITION FOR REHEARING AND RECONSIDERATION, in the above-referenced matter. The Petition was submitted to the Commission for electronic filing earlier today. We are also serving copies of this document by U.S. mail on all parties.

Thank you for your consideration of this matter.

Respectfully Submitted,

s/ Belton T. Zeigler

Belton T. Zeigler

BTZ/mam enclosures

cc: Darra W. Cothran, Esquire
Frank R. Ellerbe, III, Esquire
Len S. Anthony, Esquire
Kendal Bowman, Esquire
Richard L. Whitt, Esquire
Catherine E. Heigel, Esquire
Scott A. Elliott, Esquire
Shannon B. Hudson, Esquire

BEFORE

THE PUBLIC SERVICE COMMISSION OF

SOUTH CAROLINA

DOCKET NO. 2005-191-E

September 24, 2007

| IN RE: |)) |
|--|--|
| Generic Proceedings to Explore a Formal Request for Proposal for Utilities That are Considering Alternatives for Adding Generating Capacity |)) PETITION FOR REHEARING AND) RECONSIDERATION)))) |

South Carolina Electric & Gas Company ("SCE&G" or the "Company") hereby petitions the South Carolina Public Service Commission (the "Commission") for rehearing regarding the mandatory Request for Proposal ("RFP") process for electric utilities adding new peaking generation in Order No. 2007-626. This Petition is made pursuant to S.C. Code Ann. Section 58-27-2150 and 26 S.C. Code Ann. Regs. 103-881 and 103-836(A)(4). In support of this Petition, the Company shows the Commission the following:

SCE&G's general offices are at 1426 Main Street, Columbia, South
 Carolina, and its mailing address is:

South Carolina Electric & Gas Company 1426 Main Street, Mail Code 130 Columbia, South Carolina 29201

2. The name and address of Petitioner's attorneys are:

K. Chad Burgess, Esquire South Carolina Electric & Gas Company 1426 Main Street, Mail Code 130 Columbia, South Carolina 29201

Belton T. Zeigler, Esquire John P. Boyd, Esquire Haynsworth Sinkler Boyd, P.A. Post Office Box 11889 1201 Main Street, 22nd Floor Columbia, SC 29211-1889

- 3. Copies of all pleadings, orders or correspondence in this proceeding should be served upon the attorneys listed above.
- 4. SCE&G is an electricity and natural gas distribution utility operating in 34 counties in the central and southern areas of South Carolina, where it is engaged in the distribution and sale of electricity and natural gas to the public for compensation.
- 5. This matter comes before the Commission pursuant to Order No. 2005-2 (January 6, 2005) and Order No. 2005-149 in Docket Number 2004-178-E, Application for Adjustments in South Carolina Electric & Gas Company's Electric Rate Schedules and Tariffs. In Order No. 2005-149, the Commission stated that "[a]s part of our examination/education process regarding competitive bidding, we will open a generic docket for any person or company with standing to participate in order for the Commission to make an informed educational decision on whether to pursue a rulemaking regarding RFP's and competitive bidding."
- 6. Per Order No. 2005-2, the Commission opened generic Docket 2005-191- E to consider the merits of requiring a formal RFP process for electric utilities that are considering adding generating capacity. On October 26, 2005, the Commission heard testimony regarding the advantages and disadvantages of a formal RFP process.

- 7. On September 13, 2007, the Commission issued Order No. 2007-626 requiring a mandatory, formal RFP process for electric utilities considering new peaking generation.
- 8. SCE&G respectfully petitions the Commission to reconsider its findings in Order No. 2007-626. SCE&G requests the Commission issue a new order superceding Order No. 2007-626 and establishing non-binding guidelines regarding RFP's for utilities seeking to add new peaking generation.
- 9. SCE&G is not opposed to using an RFP process for purchased power or when considering adding new peaking generation when that process is consistent with the overall needs of the Company and the timing of the RFP process will not jeopardize the reliability and low cost of electricity enjoyed by consumers in South Carolina. As a prudent utility, SCE&G considers market alternatives for intermediate and peaking resources and short-term capacity needs when feasible and appropriate. Docket 2005-191-E, Direct Testimony of Neville Lorick, p.5.
- 10. SCE&G believes, however, that mandating a formal RFP process for new peaking generation is problematic for three primary reasons:
 - a. Flexibility and Business Judgment. Requiring RFP's for new peaking generation capacity would limit the business judgment required for SCE&G to make capacity and procurement decisions in the best interests of its customers. Under a formal RFP process, preestablished criteria would replace the managerial flexibility and discretion necessary to make timely decisions for adding capacity. SCE&G believes it is paramount to maintain flexibility during the

- procurement process and to have the ability to revise the evaluation criteria and self-build options as conditions change.
- b. Reliance on Third Parties. A formalized RFP process would require, in addition to all the criteria normally considered in generation and procurement planning, the assessment of the financial integrity, business ethics, operational culture and stability of potential third party generators. Many of these factors are not susceptible to easy or accurate quantification in a criteria based RFP process. For example, if SCE&G had selected the lowest bid in response to its RFP preceding the Urquhart Repowering Project, the Company would have entered into a purchase power agreement with Enron Corporation. Had that occurred, the Company would not have the capacity presently provided by the Urquhart Repowering Project, it would have a breach of contract claim and would be purchasing that capacity on the open market. Docket No. 2004-178-E, Rebuttal Testimony of N. Lorick, p. 7. As an integrated utility system, it is in the Company's best interest to acquire reliable, timely, and cost effective capacity to serve its customers. This is the primary reason consumers in South Carolina have enjoyed relatively low cost, reliable electricity.
- c. <u>Current Regulatory Law and Practice</u>. The current regulatory law and practice in South Carolina requires SCE&G to consider market-based options for supplying generation capacity. A mandated and formalized RFP process, even for peaking units, could impose burdens on the

generation procurement process that would be contrary to the best interest of consumers. SCE&G believes that the interest of customers and the State of South Carolina continues to be best protected by a system that leaves the decision about how to meet future capacity needs in the hands of the utility with direct accountability for all decisions to the Commission and the regulatory process.

- 11. SCE&G believes the prudent approach would be for the Commission to establish guidelines for RFP's when a utility is considering adding new peaking generation. If a utility does not go through a formal RFP process before adding new peaking generation, it will do so knowing that it could be called to justify the decision not to issue a formal RFP in future proceedings before the Commission.
- 12. SCE&G requests that Order No. 2007-626 be superceded by a new order establishing non-binding guidelines for RFP's when a utility is considering adding new peaking generation. Such an approach would maintain the current structure that provides reliable low cost service to South Carolina customers while still providing clear steps for utilities to follow when a formal RFP process is prudent. If a utility does not initiate a formal RFP process before adding peaking generation, the Commission should require the utility to justify its decision.
- 13. In procuring peaking generation in recent years, SCE&G has voluntarily implemented an RFP process that accomplishes the principal goals set forth in Order 2007-626, but under a process that maintains the utility's business discretion over the procurement process.

14. By participating in this docket, and in the workshop envisioned in Order

No. 2007-626, SCE&G does not intend to waive or abandon any defenses or objections it

might have to the application of Order No. 2007-626, or future guidelines issued under it,

in future proceedings before the Commission.

15. SCE&G respectfully requests that this Commission (i) inquire into the

relief sought in this Petition, (ii) reconsider its findings in Order No. 2007-626 in light of

all the testimony in Docket 2005-191-E and issue non-binding guidelines for RFP's when

utilities are considering adding new peaking generation, (iii) conclude that the relief

requested in this Petition should be granted as filed, (iv) conduct further hearings on the

matters contained herein, and (v) grant such other and further relief as this Commission

may deem just and proper.

WHEREFORE, Petitioner prays that pursuant to S.C. Code Ann. Section 58-27-

2150, as amended, that the Commission conduct further proceedings and enter an order

superceding Order No. 2007-626 and establishing non-binding guidelines for RFP's as

requested above.

Respectfully submitted, this 24th day of September, 2007.

K. Chad Burgess, Esquire South Carolina Electric & Gas Company

1426 Main Street

Columbia, South Carolina 29201

s/ Belton T. Zeigler

Belton T. Zeigler, Esquire Haynsworth Sinkler Boyd, P.A.

Post Office Box 11889

Columbia, South Carolina 29211

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BEFORE

THE PUBLIC SERVICE COMMISSION OF

SOUTH CAROLINA

DOCKET NO. 2005-191-E

IN RE:

| Generic Proceeding to Explore |) | CERTIFICATE OF SERVICE |
|------------------------------------|---|------------------------|
| A Formal Request for Proposal |) | |
| For Utilities that are Considering |) | |
| Alternatives for Adding |) | |
| Generating Capacity |) | |

I, the undersigned employee of Haynsworth Sinkler Boyd, P.A., do hereby certify that I have caused the foregoing to be served via U.S. mail, postage prepaid, or by other delivery as indicated, to all parties of record at the addresses shown below.

1. Petition for Rehearing

Parties of Record

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HAYNSWORTH SINKLER BOYD, P.A.

By: s/ Margaret A. McClintock
Margaret A. McClintock
Paralegal

Date: September 24, 2007